## COUNTY OF SAN BERNARDINO

# ANNUAL PERFORMANCE REVIEW FOR THE 2004-2005 ACTION PLAN

A Summary of the Accomplishments and Activities Carried Out Under the Fifth Year Increment of the 2000-2005 Consolidated Plan for San Bernardino County's Housing and Community Development Grant Programs



Department of Community Development and Housing

September 13, 2005

### **County of San Bernardino**

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#### **WELCOME**

Each year the County of San Bernardino receives Federal grant funds from the U.S. Department of Housing and Urban Development (HUD) under the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), the HOME Investment Partnership Act (HOME) programs. For the 2004-05 Program Year, which began on July 1, 2004, the County received \$9,584,000 in CDBG funds, \$331,410 in ESG funds and \$5,132,797 in HOME funds. To program the use of these funds, the County submitted a one-year Action Plan as part of its 2004-05 Consolidated Plan Grant Application to HUD.

This Annual Performance Review (APR) has been prepared to summarize the programs and projects carried out during this past year to meet the various goals and strategies outlined in the 2004-05 Consolidated Plan and in prior year plans. It is being published so that citizens will have an easy to read report on what the County accomplished and continues to accomplish using the grant funds.

This APR is presented to the County Board of Supervisors at a public hearing scheduled for September 13, 2005. A Notice of Hearing was published in 22 newspapers throughout the County on or before August 29, 2005 to announce the presentation. The public is invited to review and comment on the APR during a two-week period before the hearing and at the hearing. At the end of September, comments received will be compiled and submitted to HUD along with the combined submittal of detailed CDBG, ESG and HOME Program Consolidated Annual Performance Report (CAPER).

## ANNUAL PERFORMANCE REVIEW FOR THE 2004-2005 ACTION PLAN

#### INTRODUCTION

The County of San Bernardino has qualified annually since 1975, to receive federal housing and community development grant funds from the U.S. Department of Housing and Urban Development (HUD). Grant funds included are for the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG) and HOME Investment Partnerships Act (HOME) programs. The funds are used to develop viable communities by providing decent housing, suitable living environments and expanded economic opportunities, principally for low-and moderate-income persons. In 2002, HUD renewed the County's qualifications to receive these funds for Fiscal Years 2003-04 through 2005-06. Additionally, the City of Riverside receives Housing Opportunities for Persons With AIDS (HOPWA) grant funds from HUD to fund programs in both Riverside County and San Bernardino County. The City of Riverside is responsible for reporting Annual Program Performance for HOPWA activities in San Bernardino County.

The CDBG, ESG and HOME funds received by the County in 2004-05 were for eligible projects in the unincorporated communities. These funds also were available for the thirteen (13) cities that have been approved by HUD to cooperate in the County's CDBG program. These cities are Adelanto, Barstow, Big Bear Lake, Colton, Grand Terrace, Highland, Loma Linda, Montclair, Needles, Redlands, Twentynine Palms, Yucaipa, and the Town of Yucca Valley. For the purpose of these grant funds, this area is referred to as the County Consortium. The County Department of Community Development and Housing (CDH) has the primary responsibility of administering these grant programs. In addition to the thirteen (13) CDBG-cooperating cities, the HOME program included the cities of Rancho Cucamonga and Rialto.

To receive the fiscal year 2004-05 CDBG, ESG, and HOME grant funds, County ECD prepared a consolidated grant application called the 2004-05 Action Plan. This plan has the purpose of implementing the fifth-year increment of the County's 2000-2005 Consolidated Plan. On April 13, 2004, the County of San Bernardino Board of Supervisors approved the 2004-05 Action Plan. Upon completion of the public review period and after all comments were received and considered, the final Consolidated Plan was submitted to HUD on May 28, 2004, for funding approval.

The CDBG program offers grant funds for a wide range of projects to meet local community needs. CDBG funds can be used to build community facilities, roads, and parks; to repair or rehabilitate housing; to provide new or increased services to local residents; or to fund initiatives that generate new jobs. In all instances, the CDBG program is governed by regulations issued by HUD. The County's CDBG program is designed to maximize public benefit while fully complying with CDBG regulations and related laws.

Emergency shelter and related services are provided to homeless persons from locations throughout the County using Emergency Shelter Grant (ESG) funds. The County sub-grants ESG funds to homeless assistance agencies that operate shelters or provide motel vouchers. These services are coordinated through information, counseling, referral and rental assistance activities to provide a continuum of care to reduce the incidence and severity of homelessness. As with the CDBG program, the ESG program is governed by HUD regulations.

HOME funds assist in expanding and preserving the supply of decent, safe, sanitary and affordable housing. The County's HOME program provides loans to non-profit agencies, Community Housing Development Organizations (CHDO's), for-profit housing developers, rental housing owners, and homeowners for a variety of new construction, rehabilitation, substantial acquisition programs, and home ownership programs. The HOME program is carried out in accordance with HUD-issued regulations. Additionally, HOME funds provide rent subsidies and security deposit assistance to very low-income families.

During the 2004-05 program year, from July 1, 2004 through June 30, 2005, the County of San Bernardino entered over 400 contracts with non-profit organizations, cities and County departments to: design, construct and rehabilitate public facilities and housing units; to provide public services in local communities; and, to create new jobs for low- and moderate-income persons. The results of the work completed by these agencies on behalf of the County are presented in this Annual Performance Review. Many programs and projects begun in 2004-05 will continue into the future. This APR also identifies completed projects funded under prior year plans. In some cases, these completed projects are located in cities that now receive grant funds directly from HUD.

## COMMUNITY DEVELOPMENT BLOCK GRANT REVENUES AND EXPENDITURES

One purpose of this Annual Performance Review report is to identify the CDBG funds that the county used during the 2004-05 program year, beginning July 1, 2004 and ending June 30, 2005. Appendix A contains the County's CDBG Financial Summary for fiscal year 2004-05. The Financial Summary is a HUD-required report that identifies the amount of CDBG funds available to, and used by the county for meeting its housing and non-housing needs. The CDBG funds available to the county include the prior year unspent balance, the 2004-05 CDBG Grant and CDBG-generated program income. The financial summary also identifies the amount of CDBG funds spent and the remaining unspent balance of funds as of June 30, 2005. Further, the report calculates the amount spent towards the 15% public service cap and the amount of planning and administrative costs spent towards the 20% maximum allowed.

According to the CDBG Financial Summary, a total of \$31,493,136 of CDBG funds was available to spend in the 2004-05 Fiscal Year. This amount includes current and prior year carryover funds as well as \$2,833,150 of Program Income generated by the CDBG program during the year. Of the available funds, \$12,991,880 was spent, leaving an unspent balance of \$18,501,266. For Fiscal Year 2004-05 Public Service program expenditures, including unliquidated obligations (funds under contract but not yet spent) totaled \$2,168,187. The Public Service expenditures and unliquidated obligations compute to 12.38% of the year's grant plus prior-year program income. The Planning and Administrative costs, including unliquidated obligations, for this same period came to \$2,130,878. This computes to 16.97% of the year's grant plus current-year program income.

#### **ACCOMPLISHMENTS UNDER THE 2004-05 ACTION PLAN**

In April 2000 the County Board of Supervisors adopted the County's 2000-05 Consolidated Plan. That plan identified a five year strategy to meet local needs covering housing, economic and community development. Several strategies in the initial plan were projected to cover a five-year period. Other strategies called for annual accomplishments.

The County's 2004-05 Action Plan identified federal funding from the HOME Investment Partnerships Act (HOME), Emergency Shelter Grant (ESG) and Community Development Block Grant (CDBG) to implement the fifth year of the County's 2000-05 Consolidated Plan. From July 1, 2004 through June 30, 2005, the County used these 2004-05 funds, with unused prior year funds and CDBG/HOME program income, to achieve the accomplishments identified in each of the following Consolidated Plan strategies.

The following sub-sections identify the County's Consolidated Plan strategies grouped by housing and non-housing categories. The majority of the accomplishments were met using County HOME, ESG and CDBG funds. The accomplishments also identify other sources of county funding such as the County's Mortgage Revenue Bond Program. These additional programs are included in this report because they also address county housing and community development needs and resources as identified by the County's Consolidated Plan and as required by HUD.

#### AFFORDABLE HOUSING ASSISTANCE

The 2004-05 Consolidated Plan identified priorities for providing assistance to increase affordable housing opportunities for low- and extremely low-income households (households earning 30 to 50 percent or less of the County median income).

**Strategy 1: Expand the Supply of Affordable Housing** - To provide a larger supply of housing affordable to low- and extremely low-income households.

#### • Mortgage Revenue Bond/Multifamily Rental Projects

**Proposed Five-year Goal:** To maintain an inventory of at least 1,500 affordable rental units which are made available to low-income families at affordable rents, by refinancing applicable existing projects whenever possible to keep units affordable, and to encourage the development of new multifamily rental units that are affordable to low-income families.

**Actual FY 04/05 Accomplishments:** The County consented to the sale of four existing multifamily projects. The new owners agreed to maintain the existing affordability requirements for the 221 existing bond units in these projects. Three existing projects were redeemed, with a loss of 80 bond units.

Actual Accomplishments During the Five-year Plan Period: With 1,486 affordable units in the existing inventory of affordable bond units, we are just under our five year goal.

**Comments:** Through its Bond Inducement process, the County will continue to actively encourage developers to utilize mortgage revenue bond funds for acquisition and/or rehabilitation of existing non-bond properties, as well as new construction of multifamily housing. The County will also continue to refinance existing bond-funded projects as the current affordability requirements near their expiration date in order to retain affordable units in its MRB multifamily rental unit inventory. In some cases, the number of affordable units in refinanced projects may actually increase due to deeper incometargeting requirements than in the past. With interest rates at historic lows along with ever increasing rents, this program is facing extreme challenges, the likes of which we have never faced. With market interest rates similar to bond interest rates and market rents higher than bond rates, there is little, if any, economic benefit to the owner/investor to utilize the bond program. If these market trends stay the same, we will continue to have an extremely difficult time in maintaining affordable units.

#### • <u>Mortgage Revenue Bond/Single Family First-Time Homebuyer Mortgage</u> Assistance

**Proposed Five-year Goal:** To fund approximately 1,000 low-interest mortgages for low-and moderate-income families.

**Actual FY 04/05 Accomplishments:** The County is working on re-marketing our Single Family Mortgage Revenue Bonds. Due to decreasing interest rates, it has been extremely difficult to be competitive with the open market, and therefore we did not fund any mortgages. Interest rates are still at historically low levels and as such our bond program has not been able to offer interest rates lower than market rates. Until interest

rates go up, this program will not be a competitive product in the market place.

Actual Accomplishments During the Current Five-year Plan Period: Activity in the past five years has been slower than anticipated, consequently, 21% of the current five-year goal has been met so far. The 212 loans that have been funded in the past three years, however, would have met 42% of the previous five-year goal, and the \$21,628,949 total amount of those loans represents 35% of the amount actually used during the previous five-year period. In conjunction with these mortgages, approximately \$648,868 in down-payment and closing cost assistance was provided. Homebuyers were required to contribute at least 1% of the purchase price from their own funds. (The goal from the previous five-year plan was to fund 500 mortgages, and during that five-year period, bond funds totaling \$61,316,949 were used to provide first mortgage financing to 579 low- and moderate-income households. The new five-year goal was set at 1,000 mortgages.)

**Comments**: This program will not be popular until market interest rates go up sufficiently enough for bond interest rates to be lower than market rates. In addition, there are several competing programs being offered to first-time homebuyers, that were not available just a couple of years ago.

#### • <u>California Cities Home Ownership Authority (CCHOA) Lease Purchase Program</u>

**Proposed Five-year Goal:** To fund at least 200 low-interest mortgages for low- and moderate-income families.

**Actual Accomplishments During the Current Five-year Plan Period:** The CCHOA Program has assisted in the purchase of over 189 homes Countywide since it was implemented by the County in 2000.

**Comments:** The initial funding for this program has expired and CCHOA has been looking a offering a different of lease purchase program. In light of the proposed changes and given the success of the original program, we are looking for ways to offer the original program. We anticipate having the original operational by the Spring of 2006.

#### HOME/Homeownership Assistance Program (HAP)

**Proposed Five-year Goal:** To assist 200 low-income homebuyers with down payments and closing costs.

**Proposed FY 04/05 Fifth-year Action Plan:** To use \$1,000,000 to assist 55 households.

Actual FY 04/05 Accomplishments: Used \$1,129,300 to assist 27 households.

Actual Accomplishments During the Current Five-year Plan Period: 15% of the five-year goal was met during the fifth year. The average amount of assistance was approximately \$41,826 per household.

**Comments:** The amount needed to assist each homebuyer has increased again this year. Even though the increase was 10%, the effective increase was much greater because the homebuyers are buying houses in more remote (lower cost) areas of the County then they have in previous years.

Strategy 2: Assist in Reducing Housing Costs to Extremely Low- and Low-Income Households - To narrow the gap between housing costs and income through the use of demand-based direct assistance.

#### HOME Tenant-Based Rental Assistance/Monthly Rental Subsidy Program

**Proposed Five-year Goal:** To provide ongoing monthly assistance each year to 100 low-income and extremely low-income households having a disabled family member or other urgent housing need.

**Proposed FY 04/05 One-year Action Plan:** To use \$1,000,000 to assist 50 households.

**Actual FY 04/05 Accomplishments:** Used \$1,550,000 to assist 142 households; 107 participants were already active and eligible to receive ongoing assistance in FY 02/03 and 35 were new participants added during FY 04/05.

Actual Accomplishments During First Five Years of The Five-year Plan Period: The goal to assist at least 100 households annually has been met each year.

#### HOME Tenant-Based Rental Assistance/Security Deposit Assistance Program

**Proposed Five-year Goal:** To provide security deposits on rental housing to 1,000 low-income and extremely low-income households.

**Proposed FY 04/05 One-year Action Plan:** To use \$500,000 to assist 200 households. **Actual FY 04/05 Accomplishments:** Used \$412,397 to assist households that included participants in the HOME TBRA monthly subsidy program, and households selected from the Section 8 Waiting List who were offered Welfare-To-Work vouchers, as well as participants in various special rental assistance programs administered by the Housing Authority.

Actual Accomplishments During The First Five Years of the Current Five-year Plan Period: The five-year goal was exceeded during the first year of administration by the Housing Authority. This program has had a positive impact on tenants, owners and the Housing Authority.

**Strategy 3: Preserve the Existing Housing Stock and Affordable Units** - To maintain the quality of the existing housing inventory.

#### HOME Rental Property Program (Rental Rehabilitation & CHDO)

**Proposed Five-year Goal:** To provide low interest rate loans to property owners for rehabilitation of multi-family and/or single family rental units to be rented to income-eligible tenants at affordable rents. To encourage all certified Community Housing Development Organizations (CHDOs) to direct their activities toward extremely low- and low-income special needs households by providing affordable housing for homeless families, large families and appropriate elderly and disabled households.

**Proposed FY 04/05 Fifth-Year Action Plan:** To use at least \$1,523,719 of HOME Program funds to construct, acquire, and/or rehabilitate CHDO-owned affordable rental housing projects.

Actual Accomplishments During The Fifth Year of the Current Five-year Plan

**Period:** One loan was funded during the 2004-05 program year. A loan in the amount of \$3,000,000 provided financing for the acquisition of 160 existing individually owned condominium units, to be converted into an affordable rental housing project in the City of Rialto. Sixteen CHDOs have been certified since the HOME Program was first implemented in this County. Twelve existing CHDOs are currently recertified, and four CHDO recertifications are pending.

**Comments:** Demand for rental rehab funding by private owners continues to fluctuate, therefore as the need arises to increase support to CHDO rental projects, the unused allocation of rental rehabilitation funds are reallocated for use by CHDOs. This continues to result in assistance to CHDO projects in excess of the required 15 percent set-aside of the HOME grant to be made available only to CHDOs, and has generated increased interest among private and non-profit affordable housing developers to become CHDOs. CHDO funds are used to finance new construction, acquisition, and/or rehabilitation of rental properties. Based on the amount of HOME CHDO and Rental Property Acquisition and/or Rehabilitation Program funds used in the County, the five-year goals for providing affordable rental housing should be met.

#### • HOME Rental Property Rehabilitation/Refinance Program

**Proposed Five-year Goal:** This program was developed in response to expressed demand from the local development community, and pursuant to the HOME Program Regulations, and the guidelines specified in Section III, 1999-2000 ACTION PLAN, therefore no prior five-year goal had been set.

**Proposed FY 04/05 Fifth-year Action Plan:** HOME funds in the amount of \$100,000 were budgeted for FY 04/05 to provide refinancing assistance to owners of affordable rental housing projects where the primary affordable housing activity to be funded would be rehabilitation.

**Actual FY 04/05 Accomplishments:** No rehabilitation/refinance loans were made. No qualifying applications were received.

Comments: The County has managed a highly successful HOME Rental Property Acquisition and/or Rehabilitation Program since receiving its initial HOME Program Grant. The Final HOME Program Rule allows the HOME Program Grant recipient discretion in using HOME Program funds to refinance existing debt, so long as the primary affordable housing activity to be funded is rehabilitation. The County determined that the use of HOME Program funds to refinance affordable, multi-family housing rehabilitation is vital to the continued availability of affordable housing, particularly with the resurgence in the area economy, and responded to expressed demand for this type of assistance by designing a new HOME-funded program to fill that need. This program has the potential to create additional affordable housing opportunities while maintaining the existing affordable housing stock; however, to date, no applications for this type of HOME assistance have been submitted for consideration.

#### CDBG Single-Family Homeowner Rehabilitation Program

**Proposed Five-year Goal:** To provide CDBG funded low-interest rate loans to 200 low-and moderate-income homeowners for the purpose of bringing their residences up to minimum housing standards.

**Proposed FY 04/05 One-year Action Plan:** To use \$759,042 of revolving loan funds to assist 35 low- and moderate-income households.

**Actual FY 04/05 Accomplishments:** Spent \$889,157 to assist 16 low- and moderate-income households.

Actual Accomplishments During the Current Five-year Plan: \$2,550,599 including staff cost, have been disbursed to assist 73 households. This is significantly short of our goal.

**Comments:** Lower market rates and accessibility of loans as well as the process of obtaining a Risk Assessment or Lead Survey has had an effect on the loan packaging process. However, the availability of lead certified contractors is limited and some applicants were not interested in proceeding with the Risk Assessment process and declined assistance. We have increased our outreach to increase our loan production.

#### SPECIAL NEEDS HOUSING ASSISTANCE

The 2004-2005 Consolidated Plan identified priorities for allocating assistance to accommodate the housing needs of lower income special needs groups, including the elderly, large households and disabled persons.

**Strategy 1: Facilitate Development/Rehabilitation for Special Needs Housing** - To increase the supply and improve the quality of housing for persons who have limited or fixed incomes, and consequently are severely affected by rising housing costs.

#### • CDBG Senior Repair Program

**Proposed Five-year Goal:** To provide CDBG funds to 1,650 extremely low-, low- and moderate-income senior citizens and disabled persons for the purpose of providing a one-time grant to repair owner-occupied homes.

**Proposed FY 04/05 One-year Action Plan:** To use \$1,176,000 to assist 330 extremely low-, low- and moderate-income senior and/or disabled households.

**Actual FY 04/05 Accomplishments:** Used \$1,065,945, including staff costs, to assist 252 households. The average grant was \$3,840 per household.

**Actual Accomplishments During the Current Five-year Plan Period:** Achieved 98% of our 5 year plan goal even with reduction in funding.

**Comments:** County Facilities Management Department staffing was reduced by one full crew. Repair costs including labor, materials, and overhead continue to increase. Consequently our average grant has increased.

#### Priority in Multi-Family Rehabilitation for Barrier-Free Housing

**Proposed Five-year Goal:** To give first priority to applications for low-interest rehabilitation loans involving projects containing 10% or more units which are designed to be accessible to the disabled.

**Proposed FY 04/05 One-year Action Plan:** This is a policy, not a program. Therefore the Action Plan contained no stated funding amounts nor proposed accomplishments. **Actual FY 04/05 Accomplishments:** No proposals for multi-family rehabilitation projects with 10% or more handicapped accessible units were received.

Actual Accomplishments During the First Five Years of the Current Five-year Plan

**Period:** No proposals for multi-family rehabilitation projects with 10% or more handicapped accessible units were received in the past five years. However, affordable multifamily CHDO projects primarily to serve the senior population continue to be proposed and funded with HOME monies. These projects have included both new construction, and existing developments, which contain numerous handicapped accessibility features.

**Comments:** Handicapped accessible units and features continue to be provided in many of the HOME-assisted rental projects undertaken in this County, however, no proposed projects have specifically designated 10% or more of the units for handicapped tenants.

## Strategy 2: Affirmatively Further Fair Housing to Ensure Equal Access to Housing for Special Needs Groups

#### • Fair Housing Program

**Proposed Five-year Goal:** The Strategic Plan included a listing of various fair housing services to be provided, but did not quantify the number of persons to be served by each activity or in total.

**Proposed FY 04/05 Fifth-year Action Plan:** A total of \$143,000 of CDBG funds was allocated for activities that affirmatively further fair housing. The components of this allocation in the FY 04/05 Fifth-year Action Plan were as follows:

- \$96,000 was allocated to provide fair housing compliance activities, including discrimination investigation, education, and promotional material to 3,874 residents throughout the County Consortium.
- \$47,000 was allocated to provide tenant/landlord mediation dispute services to 2,000 people (residents and property managers) throughout the County Consortium.
- \$3,000 was allocated to provide education, outreach, counseling, mediation and referral services to low- and moderate-income residents of mobile home parks in the City of Montclair.

**Actual FY 04/05 Accomplishments:** A total of \$142,721 was spent under contracts with the Inland Fair Housing and Mediation Board, Inc., (IFHMB) to affirmatively further fair housing and to mediate disputes between landlords and their tenants, throughout the County Consortium. Additionally, \$3,000 was spent under a contract with the IFHMB to provide mobile home outreach and mediation services in the City of Montclair. A variety of activities to affirmatively further fair housing were performed as noted below.

- Disseminated 20,786 fair housing brochures/flyers to the public and private agencies and community groups.
- Provided educational presentations, and outreach activities, as well as information and referral services, to low- and moderate-income households in San Bernardino County.
- Fair Housing Workshops were presented to 1,640 attendees from the housing industry, government, and community groups.
- Comprehensive fair housing training, education, counseling, advertising, and marketing services were also provided to ensure the right of all people to choose

- freely where they want and can afford to live.
- Landlord/tenant counseling and mediation services and education on fair housing laws were provided to resolve questions and avoid disputes over evictions, deposit returns, substandard conditions and other renter/rental matters.
- Implemented the goals and actions to overcome the effects of identified impediments to fair housing choice.

A total of 925 households benefited from fair housing compliance activities, 810 attendees in addition to those identified above, benefited from fair housing workshops conducted with property management groups, and a total of 3,239 persons benefited from landlord/tenant mediation services.

#### HOMELESSNESS PREVENTION AND ASSISTANCE

The 2000-2005 Consolidated Plan identified priorities for allocating assistance to address the needs of homeless individuals and families in the County. Top priority was given to development of a Continuum of Care System to alleviate homelessness through a community-based process that provides a comprehensive response to the different needs of homeless individuals and families.

**Strategy 1: Implement a Continuum of Care System -** To offer a comprehensive response to the various needs of homeless individuals and families through: 1) outreach and assessment of needs, 2) provision of safe shelter, 3) provision of transitional housing and supportive services, and 4) permanent housing.

#### Homeless Shelter Services

**Proposed FY 04/05 Fifth-year Action Plan:** Use \$270,290 in Emergency Shelter Grant (ESG) funds to provide 26,000 cold-weather shelter-nights of emergency shelter services to homeless individuals and families during the 2004-2005 program year within the County Consortium. Use \$55,500 in CDBG funds, provide shelter and related services to approximately 500 persons.

**Actual FY 04/05 Accomplishments**: \$269,123 of ESG funds was spent under contracts with eleven (11) non-profit agencies that provided 25,743 cold-weather shelter nights. The agencies receiving ESG funds include: Catholic Charities, Desert Manna Ministries, Family Services Association, Frazee Community Center, High Desert Domestic Violence, High Desert Homeless Services, Homeless Outreach Programs and Education, Salvation Army and Victor Valley Domestic Violence.

Approximately \$55,875 of CDBG funds was used by five (5) non-profit agencies to provide shelter and related services to the homeless. Over 380 homeless persons were assisted. The agencies receiving these CDBG funds include: New Hope Village in Barstow, Inland Temporary Homes in Loma Linda, and High Desert Homeless Services in Victorville. Additionally, Family Disaster Recovery Services were provided to ninety-seven (97) low-and moderate-income persons in the Victor Valley area by the American Red Cross High Desert Chapter, and family emergency recovery services were provided to twenty-seven (27) low-and moderate-income persons by the Morongo Basin Chapter

of the American Red Cross.

#### Homelessness Prevention

**Proposed FY 04/05 Fifth-year Action Plan:** Provide \$44,550 in ESG funds and \$28,600 of CDBG funds for homelessness prevention services to families at risk of becoming homeless.

Actual FY 04/05 Accomplishments: CDBG funds totaling \$30,850 were spent to provide homelessness prevention services to low-and moderate-income families. In the City of Redlands the Family Services Association of Redlands helped 335 persons stay in their homes by providing counseling and utilities payment services. In the Second Supervisorial District, Family Service Agency provided emergency food, clothing and utility assistance to 914 low-and moderate-income persons. ESG funds totaling \$44,662.32 were spent to provide homelessness prevention services to low-and moderate-income families.

#### Domestic Violence Shelter Service

**Proposed FY 04/05 One-year Action Plan:** Provide domestic violence services and outreach throughout the County consortium; and, domestic violence transitional housing and shelter services.

**Actual FY 04/05 Accomplishments:** More than \$87,320 of CDBG funds was spent under contracts with five (5) non-profit agencies to provide shelter and related services to over 1,092 women and their children. The agencies involved include: DOVES of Big Bear Lake, House of Ruth in Pomona, Morongo Basin Unity Home in Joshua Tree, High Desert Domestic Violence and Victor Valley Domestic Violence Services (A Better Way Shelter) in Victorville.

#### NEIGHBORHOOD INITIATIVE PROGRAM

With the passage of H.R. 2158 the County of San Bernardino was awarded a \$15,000,000 Neighborhood Initiative grant to "improve the conditions of distressed and blighted neighborhoods or areas". Since then the Department of Community Development and Housing has been working diligently with the three cities involved (Highland, Redlands and San Bernardino) on the development and implementation of this national pilot program. The County has forged partnerships with private and public, non-profit and for profit entities in order to ensure all available resources are maximized to the fullest extent possible in improving the conditions of blighted neighborhoods.

A major component of the Neighborhood Initiative Program is the purchase of FHA owned properties. The County of San Bernardino was the first in the nation to enter into an agreement with FHA utilizing FHA's disposition guidelines as spelled by Congress under H.R. 4194, which established the concept of a "preferred purchaser" buying all of FHA owned properties in a specific area known as an Asset Control Area. This agreement was entered into on December 7, 1999. These Asset Control Areas have a high concentration of FHA owned properties. These vacant, dilapidated properties have had a strong negative impact on these areas. By rehabilitating and selling these properties to owner-occupants, a major, if not the biggest, cause

of blight in that specific area is eliminated.

**Proposed Five-year Goal:** To acquire and rehabilitate approximately 950 vacant and distressed single-family properties consisting of repossessed homes obtained from HUD.

**Actual FY 04/05 Accomplishments:** 12 homes were sold to low-and moderate-income families under the Neighborhood Initiative Program and an additional 25 properties were rehabilitated.

Actual Accomplishments During the Current Five-year Plan Period: The County of San Bernardino started taking title to FHA owned properties on March 4, 2000. Since this time the real estate market has taken a dramatic change for the better. The Federal Housing Administration (FHA) owned thousands of foreclosed properties in San Bernardino County when this program started. Today FHA owns a few dozen in our County and this is why we will not reach our goal of 950 properties. We purchased a total of 580 FHA owned properties in the County's Asset Control Areas. The County rehabilitated and sold, 551 of these properties. The remaining twenty-nine properties purchased from FHA were vacant lots. FHA had demolished the structures on the property because they were unsafe and it was not financially feasible to rehabilitate. Nine of the lots are located on Ward Street adjacent to vacant lots that are owned by the City of Highland. We are working with the city to build new houses on all of these lots. The remaining twenty lots were donated to the Housing Authority for San Bernardino County. The Housing Authority is currently working on building new single family houses that will be sold to low-and moderate-income families. To date, the Housing Authority has built and sold seven houses to low and moderate income families, with the remaining thirteen lots in various stages of construction.

Besides the rehabilitation of former FHA owned properties, the Neighborhood Initiative Program also rehabilitates dilapidated, owner-occupied housing in targeted areas. To date, over 175 non-FHA properties have been rehabilitated. Over one million dollars have been spent on infrastructure improvements in these targeted areas. With the proceeds from the sale of former FHA owned properties, the County has paid for nearly seven million dollars worth of revitalization projects.

#### **ECONOMIC DEVELOPMENT INITIATIVE GRANTS**

The County of San Bernardino reports back to HUD in Washington D.C. every six months on the status of the following grants: 1) County's Shack Attack program is completed and is awaiting final billing; 2) Running Springs Revitalization is completed; 3) Park for Running Springs area is completed; 4) Rehabilitation of wading pool at Fogelsong Park is in the design stage; 5) Big Bear Moonridge Zoo Relocation project is in the environmental process, which is what the EDI will be used to pay for; 6) the Hall of Paleontology at the County Museum project is in the design stage; and, 7) Crestline Revitalization Houston Creek Project is in the design phase.

#### NON-HOUSING COMMUNITY DEVELOPMENT

The 2000-05 Consolidated Plan identified priorities for allocating assistance to improvement of community facilities, infrastructure, public services, accessibility for handicapped persons, historic properties, economic development programs, and code enforcement activities in the County Consortium area.

During the first one (1) to five (5) years, the county proposed to accomplish the following activities to benefit residents of cooperating cities and unincorporated county areas. Some of the actual accomplishments involve ongoing projects which were initiated during the first four (4) years of the five-year Consolidated Plan.

**Strategy 1: Public Facilities** - Improve the health and welfare of target neighborhoods and augment the availability of needed local services to low- and moderate-income persons. Accomplish this through provisions for quality public facilities, which are responsive to the unique character and differing needs of individual neighborhoods and the social service requirements of the low- and moderate-income residents therein.

#### • Senior Center Improvements

**Proposed FY 04/05 One-year Action Plan:** Construct a senior citizen center and facility expansion project, a courtyard enclosure project, installation of emergency generators, construction of an information sign, and construction of senior center and nutrition site rehabilitation projects including air conditioning, kitchen upgrades, automatic entry door, building interior/exterior reconstruction, and parking lot, curb, gutter and sidewalk, awnings and re-roofing improvements.

Actual FY 04/05 Accomplishments: Over \$165,515 of CDBG funds was spent to complete five (5) senior citizen center projects. Completed projects include purchase and installation of a commercial refrigerator at the Lytle Creek Senior Center, replacement of swamp coolers and ceiling fans at the Havasu Lake Senior Center and renovation improvements to the Bloomington Senior Nutrition facility including floor resurfacing, bathroom fixtures, paneling, front entrance doors and kitchen upgrade. Construction of a block wall to prevent erosion of the hill above the parking lot, parking lot re-paving and roof replacement at the Mojave Valley Senior Center was completed and is awaiting final reimbursement. The final reimbursement was made for walk-in freezer and refrigerator at the Barstow Senior Center. Electrical and kitchen improvements to the Scherer Senior Center in Yucaipa are nearing completion and the re-paving of the Bear Valley Senior Center parking lot is in process. During the program year, design was underway for, parking lot improvements at the Scherer Senior Center in Yucaipa. Design is complete for the construction of a senior park adjacent to the Grand Terrace Senior Center. Environmental reviews were completed for improvements to the Lake Havasu Senior Center, and for construction of a monument identification sign near the front of the Newberry Springs Senior Center.

#### • Community Center Improvements

Proposed FY 04/05 One-year Action Plan: Construct neighborhood facility projects including picnic shelters and tables, parking lots, fencing, storage containers, and installation of emergency generators, smoke detectors, heating and air conditioning equipment installation; construct building additions, re-roofing a health care center and a community center, exterior and interior painting and remodeling improvements; rehabilitate a community center kitchen; install replacement doors; assist the acquisition of a substance abuse counseling office building, lease a building to relocate a County branch library, construct a new County branch library, health care clinic property acquisition and site improvements, construct theatre renovation improvements, and construct a cultural center.

Actual FY 04/05 Accomplishments: Nearly \$369,293 of CDBG funds was spent on improvements at eight (8) community centers. Work completed includes: installation of smoke detectors and permanent picnic tables at the Copper Mountain Mesa Community Center, propane heater replacement at the Landers Association Community building, Phase IV construction of expansion and ADA improvements to the Redlands Community Center, installation of roof and related improvements to the Home of Neighborly Services social care facility, improvements to the Y-Alliance facility in Redlands, purchase and installation of an emergency supply storage building at Pioneer Park in Lucerne Valley, and re-roofing of the Lucerne Valley Community Center. During the year construction was underway for re-roofing the Joshua Tree Community Center, the modular classroom rehabilitation at the PAL Center in Muscoy, facility improvements to the Libreria Del Pueblo Service Facility, and the Hi-Desert Playhouse theater in Joshua Tree. The design was completed for the replacement of water lines and irrigation systems at the YWCA of the West End facility in Ontario. The contract was awarded for the reconstruction of the Lucerne Valley Community Center ceiling. Environmental reviews and construction design work was underway for development of improvements to the Covington Park Community Center in Morongo Valley, for purchase and installation of an emergency power backup electrical generator at the Lucerne Valley community Center, for construction of the library portion of the Rancho Cucamonga Cultural Arts Center, construction of kitchen improvements to the Temple Community Outreach Center kitchen, installation of 17 power assisted doors at the Victor Valley College, for rehabilitation of the Oro Grande Community Center kitchen, for construction of improvements to the Mojave Museum, for Installation of fencing and a storage container at the Yucca Valley community Center, for construction of a new building to house a County branch library in Hesperia.

#### • Child Care Center Improvements

**Proposed FY 04/05 One-year Action Plan:** Construct child care facility projects including installation of modular buildings, and building rehabilitation, reroofing and classroom expansion improvements.

**Actual FY 04/05 Accomplishments:** \$339,267 in CDBG funds was spent to install modular units for use as a children's daycare center at Wilson, and Reche Canyon Elementary Schools in Colton. Projects in the bid process are the installation of a

modular unit for provision of children's daycare services at Cooley Elementary School in Colton and construction of playground improvements at the CSUSB Child Care Center.

#### **Youth Center Improvements**

**Proposed FY 04/05 One-year Action Plan:** Construct youth center projects including restroom and kitchen rehabilitation improvements, swamp coolers installation, purchase and installation of maintenance/energy tracking system, roof repair, installation of a fire protection system, purchase property for Boys and Girls Club expansion, expand a teen center, and purchase and installation of portable building for after school programs.

Actual FY 04/05 Accomplishments: Approximately \$162,629 of CDBG funds was spent to purchase and install a rollup curtain and nine swamp coolers at the Boys and Girls Club of the Hi-Desert in Yucca Valley. Purchase of five (5) modular buildings at the Valley of Enchantment school and two (2) modular building for Running Springs for use by the Boys and Girls Club is complete. Construction of rehabilitation of restrooms at the San Bernardino Boys and Girls Club is underway. Preliminary design and was underway for facility renovation and replacement of the air conditioning unit at the San Bernardino Boys and Girls Club and replacement of the door hardware at the Hi-Desert Boys and Girls Club facility in Yucca Valley.

#### • Park and Recreation Facility Improvements

**Proposed FY 04/05 One-year Action Plan:** Construct park and recreation projects including ADA compliant restroom and playground improvements; installation of playground equipment, ADA compliant surfacing, and sprinkler systems and golf course landscaping; rehabilitation of restroom and kitchen facilities; resurfacing of play fields; rehabilitation of swimming pools; construction of snack bars, gym floors, skateboard parks, parking lots, picnic shelters, restrooms, youth sports facilities playgrounds and playground equipment; and, installation of backstops, fencing, athletic field lighting, electronic information sign, dugouts and bleachers.

Actual FY 04/05 Accomplishments: CDBG funds totaling \$694,569 were spent to complete six (6) park and recreation facility improvement projects and for construction work on three other projects. Completed projects include: purchase and installation of bleachers, soccer goals, foul poles and ball field lighting at Luckie Park in Twentynine Palms, purchase and installation of picnic tables, and barbeques at Big River Park, walkways and picnic area improvements at Ayala Park in Bloomington, installation of irrigation system and playground improvements at Oro Grande School, construction of Yermo Sports Park softball improvements, construction of ball field improvements including; lighting, fencing, sidewalks, bleachers, restroom upgrades and backstop at the Blake Little League Field in Muscoy.

During the year the following projects were underway: construction of a picnic shelter and other improvements at Kessler Park in Bloomington; for re-construction of concrete sidewalks and construction of a concrete skateboard riding park at Sunburst Park in Joshua Tree; rehabilitation of the Yucca Valley High School swimming pool; purchase and installation of an electronic community information sign at the Yucca Valley Community Center complex; installation of shade shelters and picnic tables at the Yucca

Valley Community Center athletic fields; purchase and installation of playground equipment at Paradise Park, in Yucca Valley; construction of a snack bar, restroom and storage unit at Essex Park in Montclair; purchase and installation of picnic tables, shade shelter, and barbeque pits at Knott's Sky Park in Twentynine Palms; and, construction of a combination snack bar, restrooms and a utility room at Homestead Valley Park in Landers.

Environmental reviews and design work is underway for improvements to the Skateboard Park at Dana Park in Barstow, the restroom, walkways and horse arena improvements at Kessler Park in Bloomington, for the, for the "N" Street Mini Parks project in Colton, for landscaping and irrigation improvements to Veterans Park and the Luque Center in Colton, for purchase and installation of picnic tables, trash containers benches and swing set at the Wonder Valley Community Park, for pool remodeling at Luckie Park in Twentynine Palms, and for construction of parking lot improvements at Homestead Valley Park in Landers.

#### Fire Station Improvements

**Proposed FY 04/05 One-year Action Plan:** Construct fire station rehabilitation projects purchase and installation of security fencing and equipments, and fire station addition projects, and purchase radios, defibrillators, fire-fighting equipment, above ground fuel tank, and off road pumper truck and two fire trucks.

Actual 04/05 Accomplishments: During the year, \$516,837 was expended on fire station improvement projects. Fire protection equipment purchases were completed for emergency communication radios at four fire stations along the Colorado River, for breathing equipment for the Lucerne Valley Fire Station #111, and for an emergency defibrillator at the Johnson Valley Fire Station #43, rope rescue compliments for the Stations 17 and 31 in the Colorado River area, and saws and rope rescue kits for five (5) fire fighting and rescue operations in the unincorporated area of Earp. A new type I fire truck was purchased for Adelanto fire station #321.

Construction of the Muscoy Fire Station is underway. Fire station improvement projects were underway at fire stations in Helendale, and Adelanto. Additionally, purchase and installation of security equipment for the Hinkley fire station is to go out for bid in September 2005.

#### • Social Care Facility Improvements

**Proposed FY 04/05 One-year Action Plan:** Construct kitchen improvements and parking lot improvements and rehabilitation improvements to facilities that provide services to severely disabled adults, transitional housing facilities for homeless women, health care facilities and a senior day care facility. Also construct domestic violence shelter room addition, cooling and heating improvements, parking lot. improvements, and purchase and installation of carpeting and tile.

**Actual FY 04/05 Accomplishments:** \$235,667 in CDBG funds were expended to reimburse costs for completion of six (6) social care facility improvement projects. These projects consist of installation of cooling and heating equipment and electrical system improvements to the Desert Sanctuary Shelter facility in Barstow, re-roofing of the Oasis

Counseling Center in Barstow, purchase and installation of a commercial stove and oven at Desert Manna Ministries in Barstow, installation of carpeting and flooring at the Haley House Domestic Violence, also located in Barstow, construction of a room addition at the Victor Valley Domestic Violence Shelter facility and reconstruction of the parking lot at the Lucerne Valley Domestic Violence Shelter. Project completed during the year pending reimbursement of final costs include: relocation and rehabilitation of a modular building to be used as an affordable health care clinic in the City of Chino. Under construction were office/work space and air conditioned enclosure project at the Fontana Rehabilitation Workshop, parking lot improvements at the CID handicapped facility in San Bernardino, improvements to the Al-Shifa Health Care Clinic in Muscoy.

Environmental review and design work were underway for re-roofing of the Desert Sanctuary Outreach buildings in Barstow, and modifications and repairs to the Mojave Valley Hospice facility to convert it for use as a senior day care center.

**Strategy 2: Infrastructure Improvements** - Improve the safety and livability of target neighborhoods and provide economic development growth incentives by upgrading, replacing or developing necessary infrastructure systems in response to the priority needs of individual communities and the requirements of economic development programs.

#### • Water/Sewer Improvements

**Proposed 04/05 One-year Action Plan:** Construct water main extension improvements, install emergency generator for water well pumps, rehabilitate cemetery water systems, replace a water tank.

Actual FY 04/05 Accomplishments: \$76,337 was spent on water/sewer improvement projects. Construction was completed on the installation of a new water tank by the Rand Communities Water District to serve the residents in the Red Mountain Community. Project completion is pending reimbursement of final costs. Reimbursement of final costs was paid for water system improvement to the Earp fire station. During the year, design work was underway for water well improvements for development of a new cemetery in Lucerne Valley.

#### • <u>Drainage Improvements</u>

Proposed FY 04/05 One-year Action Plan: Construct storm drain improvement projects.

**Actual FY 04/05 Accomplishments**: \$32,525 was used for construction of drainage improvements during the year. The work included 300 LF of new storm drain improvements in the City of Loma Linda. The City of Yucaipa has undertaken preliminary project development and design work for future construction of two separate curb, gutter and storm drain improvement projects in the City of Yucaipa target area and for construction of master storm drain system improvement drainage channels.

#### • <u>Street Improvements</u>

**Proposed FY 04/05One-year Action Plan:** Construct new streets, reconstruct roads and widen existing highways to support new shopping center; construct trash

enclosures; install street name signs, and pave dirt roads.

Actual FY 04/05 Accomplishments: Over \$432,883 of CDBG funds were spent to complete six (6) street improvement projects and to begin construction on four (4) other street improvement projects. Installation of eight (8) road name signs in the Copper Mountain Mesa community was completed. Construction of curb, gutter and sidewalk and street improvements to Lankersheim Street in Highland and for curb, gutter and sidewalk improvements along Union Avenue from Orange to Post Street in Redlands and paving of Rabbit Springs Road between Midway Avenue in Lucerne Valley, and alleyway repaving, curb gutter, sidewalk and landscaping improvements along Amherst Ave in Montclair, and Camp Rock Road in Lucerne Valley were completed.

During the year, construction was underway on street and sidewalk improvements at the corner of Arrow Route and Reseda Avenue in West Fontana, and along Citrus Street and Maple streets in Colton. Paving of 3 dirt alleys from 9<sup>th</sup> to 11 streets and resurfacing of asphalt streets in low-and moderate-income residential neighborhoods of Colton is underway. Installation of road name signs in various intersections throughout target areas of the First Supervisorial District is in process.

Design was underway for; street improvements to Reche Road in Landers, Ohio Street in Loma Linda, Second Street in Yucaipa and in Top Town, Crestline and for construction of bus stop shelters in the Morongo Basin and for construction of alley and gating improvements in the target areas of Montclair.

#### • Sidewalk/Parking Improvements and Neighborhood Revitalization

**Proposed FY 04/05 One-year Action Plan:** Construct the gutter and sidewalk projects including construction of missing segments and the removal the of trees for sidewalk reconstruction, construct wheelchair ramps.

Actual FY 04/05 Accomplishments: CDBG funds totaling \$739,144 were used to reimburse costs on four (4) completed projects. Parking lot improvement projects involved completion of the Ontario-Montclair YMCA facility parking lot in Ontario and the Twentynine Palms, Community Services Center parking lot at Luckie Park. Construction of walkways along Lake Drive in Crestline is complete. Construction of sidewalk improvements along Van Leuven Street between Orange Grove and San Timoteo Flood Channel, and construction of storm drain improvements and a catch basin along Van Leuven Street in Loma Linda is complete.

Projects under construction include, and construction of curb, gutter and sidewalks and driveway approaches at various target areas in Montclair and northwest areas in Colton. One business has been reimbursed for business exterior façade improvements in Grand Terrace.

Preliminary design was underway for handicap-accessible parking spaces at the Copper Mountain College and for reconstruction of parking lots at the North Norton Center in the Center for Individual Development (CID). Replacement of broken and missing sidewalk sections in City of Barstow target areas, and construction of curb, gutter and sidewalks along Shasta and Illinois Streets in the City of Colton were completed.

**Strategy 3: Public Services** - Develop a diverse network of needed services directed toward enhancing the health, safety and overall well-being of low- and moderate-income persons and persons with special needs, through provisions for creating, improving and expanding quality public and private human service programs.

#### • Senior Citizen/Handicapped Persons Services

Proposed FY 04/05 One-year Action Plan: Provide "Meals on Wheels" nutrition services, senior social services, in-home assistance to senior citizens, home repair services for senior citizens, grocery shopping assistance, health and therapy services, congregate and home-delivered meal services, life enrichment education, senior visitation and referral services, telephone "warmline" service, transportation services for senior citizens, weed abatement services for senior home owners, geriatric care management services for family caregivers, health and day care services, CPR training and defibrillator assistance, and computer education services for senior citizens. Also, provide transportation services for medical and social services and for students with disabilities to receive vocational training, interpreter assistance for deaf persons, therapeutic horseback riding services, therapeutic kayaking off road and wheelchair and therapeutic recreation services and Special Olympics outreach and recreation services. Actual FY 04/05 Accomplishments: Nearly \$318,445 of CDBG funds was spent to assist twenty-eight (28) programs providing services to senior citizens or severely disabled adults. These programs were provided by twenty-three (23) agencies that reported assisting over 4,070 seniors and handicapped persons during the year. The agencies assisted include:

- United States Adaptive Recreation Center (USARC)
- Steelworkers Oldtimers Foundation
- San Bernardino County Department of Adult and Aging Services
- City of Montclair
- Developing Aging Solutions with Heart (DASH)
- Highland District Council on Aging
- Morongo Basin Adult Health Services
- County of San Bernardino Department of Special Districts
- Hi-Desert Meals on Wheels
- Reach Out 29
- County of San Bernardino Regional Parks Division/San Moritz Senior Citizens
- City of Needles
- Mojave Deaf Services
- Christmas in April
- Apple Valley Fire Protection District
- City of San Bernardino Community Services Department
- City of Rialto Senior Citizens Center
- Lutheran Social Services
- Mojave Valley Volunteer Hospice
- Trona Community Senior Center Operation
- Anderson School SBUSD
- Big Bear Valley Paramedics
- Special Olympics Southern California

#### Children/Youth Services

**Proposed FY 04/05 One-year Action Plan:** Provide youth gang prevention/intervention services; guidance and character building services; recreation, counseling and motivational services; summer swimming and after school tutoring and activities; music and art education activities; self-esteem and youth leadership education; health and fitness programs, outdoor camping experiences; self-reliance, life skills and employment preparation education programs; school supplies; youth mentoring skill training and character development services; resource distribution services for at-risk children; advocacy services for abused and neglected children; anti-gang outreach and education services; parent training for hard to handle children; and cultural and historical education services.

**Actual FY 04/05 Accomplishments:** Just over \$314,348 of CDBG funds was spent to provide twenty-eight (28) service programs to over 13,836 low-and moderate-income youth and their families. The agencies that provided these youth services include:

- City of Yucaipa
- Redlands Boys and Girls Club
- City of Redlands Police Department Recreation Division
- High Desert Youth Center
- Barstow Police Activities League
- Fountain of Life
- Arts Council for San Bernardino County
- YMCA of Redlands Phelan Branch
- Mountain Communities Boys and Girls Club
- Boys and Girls Club of San Bernardino
- Redlands Community Music Association
- Boys and Girls Club of the High Desert
- Twentynine Palms Youth Club
- City of Chino Youth Museum
- One-2-One Mentors
- Volunteer Center of San Bernardino
- YMCA of Redlands Highland Branch
- Mojave Basin Youth Corps
- Gang Reduction and Intervention Team (GRIT)
- Town of Yucca Valley
- Boys and Girls Club of Fontana
- Colton Police Activities League (PAL)
- Child Advocates of San Bernardino County
- Big Bear Hummingbird Project
- Bear Valley Unified School District
- Inland Counties Health System Agency
- Fontana Unified School District
- Ecclesia Christian Fellowship

Additionally, \$40,160 was spent to provide four (4) child care programs serving 880 children from low-and moderate-income families. The agencies that provided these child care services are: Soroptimists International of Big Bear Valley, Joshua Tree Kids Club, and Cypress and Warm Springs Elementary Schools in Highland, and Desert Sanctuary Domestic Violence Shelter in Barstow.

#### • Social Services

Proposed FY 04/05 One-year Action Plan: Provide legal immigration counseling and assistance services; legal aid services to low income and elderly persons; legal immigration and naturalization counseling services, transportation services for expectant mothers to medical health and well baby services; substance abuse counseling and treatment services; substance abuse prevention education services; pregnancy counseling services, domestic violence shelter services; supportive services for tenants in HOME Program funded housing; employment information, education and vocational services; child care services including tuition assistance; after-school child care services; employment training child care services; homelessness prevention case management assistance; mental health counseling services, social service information and referral services; meal programs for homeless persons; health clinic services, emergency food, clothing and housing relief services; family emergency/disaster recovery services; tattoo removal services; hospice services for terminal patients and their families; advocacy services to abused and neglected children; emergency counseling and assistance services; Alzheimer's Disease support and education services; library services; temporary lodging for families with ill or injured children; and, fair housing counseling and tenant/landlord mediation and referral services.

**Actual FY 04/05 Accomplishments:** Nearly \$205,289 of CDBG funds was used by thirteen (13) social service, outreach, and counseling programs to assist nearly 9,314 low- and moderate-income persons.

Agencies that provided **health and welfare** services include: Al-Shifa Health Care Clinic in Muscoy, Moses House Ministries in Hesperia, Ronald McDonald of Southern California, and Eternal Light Ministries, Big Bear Lake.

Operation Breakthrough in Big Bear Lake, San Bernardino Community Against Drugs, and Colorado River Region Youth Services, Needles assisted with **substance abuse prevention** services. Agencies that provided **counseling and referral services** include: Barstow Crisis Pregnancy Center, Mojave Valley Volunteer Hospice, Oasis Counseling Center in Barstow, and Inland Fair Housing and Mediation Board.

#### Crime Awareness and Prevention Services

**Proposed FY 04/05 One-year Action Plan:** Provide vehicles for citizen-patrol community-safety services, sexual assault crisis prevention/intervention and counseling, teen violence prevention services, graffiti abatement, community clean-up and juvenile diversion services.

**Actual FY 04/05 Accomplishments:** Approximately \$53,690 CDBG funds was used to provide for crisis intervention and counseling, and substance abuse prevention education. San Bernardino Sexual Assault Services provided crisis counseling and

support services to 438 victims in the Cities of Redlands and Yucaipa. San Bernardino Communities Against Drugs provided youth leadership education services for substance abuse prevention to 726 youth in the Third and Fifth Supervisorial Districts. Additionally, WestCare provided substance abuse prevention counseling to 186 youths and their families in the Needles area. The Youth Accountability Board provided juvenile diversion through community clean-up to 81 youths in the City of Barstow. Graffiti was removed from 16,397 sites in Montclair, West Fontana and from unincorporated areas in the Third, Fourth and Fifth Supervisorial Districts, at a cost of \$189,647.

#### • Education, Training, Legal and Referral Services

**Proposed FY 04/05 One-year Action Plan:** Provide literacy education services, and employment training and placement services, and Native American Indian cultural education.

Actual FY 04/05 Accomplishments: Approximately \$192,770 of CDBG funds were spent providing twenty-four (24) education, training, legal, and referral service programs. Adult literacy programs were provided at fifteen (15) locations and assisted over 828 persons. Legal Aid Society of San Bernardino provided legal aid services to 2,482 lowand moderate-income persons throughout the County. Legal immigration services to 56 persons were provided by Libreria Del Pueblo in the Fifth Supervisorial District and to 48 persons by Catholic Charities in the City of Barstow. Employment education and vocational services were provided to 2,411 people by the Asian-American Resource Center in San Bernardino. A Parent training program was provided by the City of Colton to 32 parents. Building a Generation provided family computer literacy and reading education services to 12 low-and moderate-income parents in Mentone. Neighborhood Partnership Housing Services provided home ownership and education services to 26 people. Computer technology instruction was by provided by the Burning Bush Baptist Church to 47 low-and moderate-income youth, adults and seniors in the unincorporated areas of the First Supervisorial District and by the City of Redlands to 18 low-and moderate-income youths and adults.

**Strategy 4: Accessibility Needs** - Assist governmental entities in complying with the Americans With Disabilities Act (ADA) through provisions for identifying and eliminating barriers which restrict the mobility and accessibility of elderly and handicapped persons.

During the next one (1) to five (5) years, the County hopes to accomplish the following activities to benefit residents of cooperating cities and unincorporated areas:

#### Removal of Architectural Barriers

**Proposed FY 04/05 One-year Action Plan:** Replace playground equipment to comply with Americans with Disabilities Act (ADA) requirements; install ADA-compliant playground equipment; construct ADA compliant restroom and entrance improvements at a city hall, at various public facilities and at county branch libraries; and, rehabilitate park restrooms and paths to allow ADA-compliant accessibility.

**Actual FY 04/05 Accomplishments:** Nearly \$138,760 of CDBG funds was spent to complete accessibility improvements to remove architectural barriers. CDBG funds were used for ADA compliant automatic entrance doors and restroom improvements to the

Big Bear Lake County Branch Library and the Montclair Branch County Library, for wheelchair curb cuts in the City of Redlands, for construction of a handicapped accessible sidewalk to the restrooms at Knott's Sky Park in Twentynine Palms, and construction of rehabilitation improvements to restrooms at Sturnacle Park in Barstow to provide improved handicap access.

During the year, design was underway or completed for wheel chair ramps, doorway, restroom signage and other improvements to remove structural barriers to access at the Redlands Civic Center, ADA improvements to expand the thrift shop and the dental center facility, in Redlands. Design was also underway for ADA restroom improvements and construction of handicapped access improvement at the Barstow City Hall and the Cora M. Harper Community Center in the City of Barstow, and construction of improvements to provide handicapped access to the restrooms at the Dana Park restrooms in Barstow, construction of handicapped access improvements to the Covington Park Community Center in Morongo Valley, for installation of automatic entrance doors and restroom improvements to provide handicapped access to the Yucca Valley library, installation of handicapped-accessible playground equipments at Jack Smith Park, Needles, construction of Handicapped accessible pathways in Desert Christ Park in Yucca Valley, for wheelchair ramps in various street intersections in northeast Colton, for construction of ADA sidewalk improvements at Wrightwood Park playground, and or installation of ADA compliant spectator bleachers at the Tri-Valley Little League Park in the Town of Yucca Valley, and rehabilitation of parking area to provide ADA compliant access for disabled adults to Sequoia Middle School Park and construction of additional handicapped parking spaces at Copper Mountain College.

**Strategy 5: Historic Preservation** - Encourage and support the restoration and preservation of sites and structures that have historical significance when such restoration/preservation activities comply with the CDBG program national objectives.

#### <u>Historic Preservation</u>

**Proposed FY 04/05 One-year Action Plan:** Relocate and/or rehabilitate historic buildings, re-roof an historic building, and make health and safety repairs to a historic building.

**Actual FY 04/054 Accomplishments:** CDBG funds totaling nearly \$387,665 were spent on historic preservation improvements to the Mission Gables Bowl in Redlands. Work is nearing completion on the plumbing and electrical upgrades and seismic retrofit, reroofing the facility. During the year construction was in progress for rehabilitation by volunteer labor of the Bloomington Garage. Also, environmental review was underway for improvements to the Old Schoolhouse Museum in the City of Chino.

**Strategy 6: Economic Development** - To promote the long-term economic viability of communities throughout the County Consortium area.

#### • Business Expansion Loans

**Proposed FY 04/05 One-year Action Plan:** Provision of approximately \$7,925,000 in

business expansion loans, leveraging approximately \$32,900,000 in private financing and equity investment, directed toward creating or retaining 300 jobs through the expansion and/or creation of businesses. As a result, at least One Hundred-Fifty (150) jobs for low- and moderate-income persons will be created or retained.

**Actual FY 04/05 Accomplishments:** \$1,625,001 of CDBG funds was expended to make loans to four (4) businesses plus staff and program marketing costs, committed to creating 50 new, permanent jobs and retaining 58 jobs, principally for low-and moderate-income persons. 31 jobs were created by businesses previously funded.

#### Small Business Enhancement Loan Program

**Proposed FY 04/05 One-year Action Plan:** Provision of approximately \$1,250,000 in financing to small businesses leveraging approximately \$1,562,000 in private financing and equity investment for creation or retention of jobs through the stabilization, expansion or creation of business and industry. The program may provide \$5,000 to \$50,000 in financing to a small business (having annual sales of less than \$1,000,000). **Actual FY 04/05 Accomplishments:** \$494,829 of CDBG funds was provided to six (6) businesses plus staff and program marketing costs, during this fiscal year with the result of committing to create twelve permanent position, primarily for low-and moderate-income persons.

#### • Micro-Enterprise Loan Program

**Proposed FY 04/05 One-year Action Plan**: Utilize approximately \$150,000 of CDBG funds for business loans to Micro Enterprises. A micro-enterprise is commonly referred to as a for-profit entity having five (5) or fewer employees, one (1) or more who owns the business and is directly involved in the provision of goods or services that are offered by the business. The business must request County assistance of \$25,000 or less for the project.

**Actual FY 04/05 Accomplishments**: \$110,114 of CDBG funds was expended under the Micro-Enterprise Loan Program for staff and program marketing costs and to fund one business. One job was created through this business.

#### HUD Section 108 Loan Program

**Proposed FY 04/05 One-year Action Plan:** Provision of \$1,360,000 for business loans, leveraging more than \$7,200,000 in private financing and equity investment, directed toward creating or retaining more than 300 jobs through the expansion and/or creation of business.

Actual FY 04/05 Accomplishments: No Section 108 loans were made.

#### • <u>Economic Development Float Loan</u>

**Proposed FY 04/05 One-year Action Plan:** utilize \$1,000,000 of CDBG funds currently in the County's CDBG Letter of Credit at the federal Treasury but not immediately needed for approved projects (float funds), to provide a float loan for working capital to the new Moss Brothers Ford dealership located in the City of Colton.

Actual FY 04/05 Accomplishments: A thirty month loan in the amount of \$463,931 was

extended for Moss Brothers Ford. The company retained 110 existing positions and created seventy eight (78) new jobs with forty five (45) of these jobs for low-and moderate-income persons. The first year of the loan occurred during fiscal year 2002-03. The 110 positions were retained and seventeen (17) actual jobs were created with nine (9) of these jobs for low-and moderate-income persons. The job creation goals have been met yet.

#### Technical Assistance

**Proposed FY 04/05 One-year Action Plan:** Provide technical assistance, on as-needed basis, to businesses located in the County for capacity building and job creation purposes. Services are provided through contracting with local business assistance agencies that provide services throughout the County.

Actual FY 04/05 Accomplishments: \$50,000 of CDBG funds was spent under contract with the Inland Empire Development Center to provide technical assistance to 949 businesses, which resulted in the creation of jobs at many of these businesses. \$30,000 of CDBG funds were contracted to Inland Empire Center for Entrepreneurship to provide one-on-one assistance to minority and women owned businesses; 79 businesses were assisted resulting in the creation of seven jobs. Additionally, the County's Office of Small Business Development was allocated \$122,000 of CDBG funds and utilized this amount along with funds from other sources including the U.S. Department of Commerce Economic Development Administration (EDA) to provide technical assistance to 106 businesses through workshops and private consultations.

**Strategy 7: Code Enforcement** - Improve the safety and livability of target neighborhoods through provisions for code enforcement services coupled with programs which correct or cause the removal of blight and blighting influences and other conditions detrimental to the health, safety and welfare of residents.

#### • <u>Code Enforcement</u>

**Proposed FY 04/05 One-year Action Plan:** Provide inspections for compliance with building codes and implement neighborhood revitalization programs.

**Actual FY 04/05 Accomplishments:** \$161,820 of CDBG funds was spent to assist two (2) code enforcement programs resulting in the inspection of nearly 1,662 properties for compliance with local building codes in the cities of Highland and Montclair, and to reimburse prior year code inspection costs in Adelanto

#### • <u>Demolition/Clearance</u>

**Proposed FY 04/05 One-year Action Plan:** Demolish and clear substandard abandoned commercial and residential buildings.

**Actual FY 04/05 Accomplishments:** Approximately \$95,040 of CDBG funds was spent to reimburse costs for demolishing and removing twenty-two (22) structures that presented health and safety concerns in the City of Needles, and in unincorporated areas of the Second, Third, and Fifth Supervisorial Districts

#### Blight Abatement

**Proposed FY 04/05 One-year Action Plan**: Provide blight abatement, including clearance of illegal dumping sites and graffiti removal.

**Actual FY 04/05 Accomplishments:** \$9,272 of CDBG funds was spent to remove debris, trash and abandoned vehicles from five (5) sites located in the unincorporated areas of the Fifth Supervisorial District. Additionally an environmental study was completed and the report is being prepared to clean up an abandoned and blighted site in Grand Terrace.

#### **CONCLUSION**

This concludes the Annual Performance Review for the 2004-2005 Action Plan. The Department of Community Development and Housing wishes to acknowledge the support of the County Board of Supervisors. ECD also wants to recognize the able assistance provided by the thirteen cooperating cities, numerous County departments and an even greater number of non profit agencies, in planning and carrying out the over 200 programs and projects covered in this report. The success of the three HUD programs discussed here allows Congress the latitude needed to continue the full funding of these grants to local governments.



#### **APPENDIX A**

#### 2004-05 CDBG Financial Summary

#### **FINANCIAL SUMMARY**

Community Development Block Grant Program Name of Grantee: County of San Bernardino

1. Unexpended CDBG funds at the end of previous period:

Grant Number: B04UC060503

Reporting Period: 07/01/04 to 06/30/05

Part I - Summar	of CDBG	Resources
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1. Onoxponada obbo	rando at tino ona or	providuo poridu.	Ψ10,010,000.01
2. Entitlement grant from	m HUD-7082 (Gran	nt Agreement):	\$9,584,000.00
3. Surplus Urban Rener	wal funds:		\$0.00
4. Section 108 Guaranteed Loan funds (principal amount):		\$101,000.00	
5. Program Income			
	Grantee	Subrecipient	
Revolving funds:	See Program Incom	ne Narrative, page 2	\$2,833,150.19
Other funds:			\$0.00
Total Program Inco	me:		\$2,833,150.19
6. Prior period adjustme	ents (enclose nega	tive amounts in brackets):	-\$653.36
7. Total CDBG funds as	vailable during the	reporting period:	\$31,493,136,37

#### Part II - Summary of CDBG Expenditures

8. Total program year expenditures excluding 108 & Administration:	\$10,705,297.97
9. Total expended for planning and administration:	\$2,103,296.85
10. Amount subject to low/mod benefit calculation:	\$12,808,594.82
11. CDBG funded Section 108 principal and interest payments:	\$183,285.00
12. Total expenditures (line 8 and 11):	\$12,991,879.82
13. Unexpended balance (line 7 minus line 12):	\$18,501,256.55

#### Part III - Low/Mod Credit this Reporting Period

14. Total low/mod credit for multi-unit housing expenditures:	\$0.00
15: Total from all other activities qualifying as low/mod expenditures:	
16. Total (line 14 plus line 15):	\$0.00

17. Percent benefit to low/mod persons (line 16 divided by line 8):

#### Part IV - Low/Mod Benefit for Multi Year Certifications

Not Applicable to County of San Bernardino

0.00%

\$18,975,639.54

Part V - Public Service (PS) Cap Calculation	
21. Total PS expenditures:	\$1,561,661.28
22. Total PS unliquidated obligations:	\$606,526.00
23. Sum of line 21 and 22:	\$2,168,187.28
24. PS unliquidated obligations reported end of previous report period:	\$600,569.00
25. Net obligations for PS (line 23 minus line 24):	\$1,567,618.28
26. Amount of program income received in the PRECEDING program year:	\$3,074,487.00
27. Entitlement grant amount (line 2):	\$9,584,000.00
28. Sum of line 26 and 27:	\$12,658,487.00
29. Percent funds obligated for PS (line 25 divided by line 28):	12.38%
Part VI - Planning and/or Administrative (P&A) Cost Cap Calculation	
30. Total P&A expenditures:	\$2,103,296.85
31. Total P&A unliquidated obligations:	\$27,580.74
32. Sum of line 30 and 31:	\$2,130,877.59
33. P&A unliquidated obligations reported end of previous report period:	\$23,988.00
34. Net obligations for P&A (line 32 minus line 33):	\$2,106,889.59
35. Amount of program income received for this program year:	\$2,833,150.19
36. Entitlement grant amount (line 2):	\$9,584,000.00
37. Sum of line 35 and 36:	\$12,417,150.19
38. Percent funds obligated for P&A (line 34 divided by line 37):	16.97%
A. Program Income Narrative	
Countywide Activities	
109-26110 Needles Clearance of Abandoned Houses	\$3,550.00
106-00020 Grand Terrace Sale of Surplus Property	\$98,524.24
011-01020 CDBG Program Unprogrammed Funds, Incidental Income Earned:	\$500.00
	\$102,574.24
Blight Abatement - Revolving Fund	
310-15110 First District Blight Abatement:	\$0.00
320-13110 Second District Blight Abatement:	\$0.00
330-14110 Third District Blight Abatement:	\$0.00
340-14110 Fourth District Blight Abatement:	\$0.00
350-15110 Fifth District Blight Abatement:	\$0.00
Subtotal	\$0.00
Business Expansion Revolving Loan Fund	
020-08000 Countywide BusEx Loan Program, loan principal & interest:	\$1,303,468.35
204-23106 Bloomington Sewer Extension	\$0.00
Subtotal	\$1,303,468.35

Small Business Enhancement - Revolving Fund	Ф000 0 <del>7</del> 0 00
022-08000 Countywide Small Business Enhancement Loan Program: 021-08000 Countywide Micro Loan Program:	\$206,079.96 \$5,546.51
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Subtotal	\$211,626.47
Float Loan Moss Bros	\$211,648.08
Section 108	
030-21000 Section 108 Loan Program:	\$59,420.40
Subtotal	\$59,420.40
Building Demolition - Revolving Fund	
010-12110 Countywide Building Demolition Revolving Fund:	\$88,320.28
Housing Preservation Revolving Fund	
013-01014 Housing Preservation Rehabilitation Loan Program:	\$856,092.37
300-24044 Affordable Housing Acquisition:	\$0.00
015-19316 Acquisition and Housing Rehabilitation Program:	\$0.00
Subtotal	\$856,092.37
Program Income Total	\$2,833,150.19
Part VII - Reconciliation of CDBG Funds	
39. Unexpended balance (line 13):	\$18,501,256.55
40. Add:	<b>040 705 400 77</b>
a. Line of Credit balance as of last day of program year:	\$13,795,138.77
<ul><li>b. Cash on hand (grantee and Subgrantee accounts):</li><li>c. Revolving cash balances:</li></ul>	\$2,226,090.50 \$2,460,699.13
d. Section 108 accounts (contracted funds):	\$24,365.87
e. Total:	\$18,506,294.27
41. Subtract:	\$10,500,294.21
a. Grantee CDBG program liabilities: Accounts Receivable	\$5,037.72
b. Total	\$5,037.72
42. Total Reconciling Balance (line 40e minus line 41b):	\$18,501,256.55
43. Unreconciled Difference (line 39 minus line 42):	\$0.00
Part VIII - Balance of Unprogrammed Funds 44. Add:	
a. Funds available during reporting period (line 7):	\$31,493,136.37
b. Expected program income not yet realized (projected):	\$0.00
c. Subtotal:	\$31,493,136.37
45. Subtract total budgeted amount (from report C04PRO6):	\$28,753,458.14
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#### **APPENDIX B**

County of San Bernardino
Department of Community Development and Housing
2000-2005 Consolidated Plan and 2004-2005 Action Plan
Annual Performance Review

#### NOTICE OF HEARING

NOTICE IS HEREBY GIVEN that the Board of Supervisors of the County of San Bernardino will hold a public hearing on <u>Tuesday</u>, <u>September 13</u>, <u>2005 at 10:00 a.m.</u>, in the Chambers of the Board of Supervisors, 385 North Arrowhead Avenue, First Floor, San Bernardino, CA. The purpose of the hearing is to review the County's accomplishments during the past fiscal year relating to the County's 2000-05 Consolidated Plan.

#### BACKGROUND

Each year since 1975, the County of San Bernardino has qualified to receive federal housing and community development grant funds from the U.S. Department of Housing and Urban Development (HUD). The funds are to develop viable communities by providing decent housing, suitable living environments and expanded economic opportunities, principally for low- and moderate-income persons. In 2002, the County renewed its authority to receive funds for the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG) and HOME Investment Partnerships Act (HOME) programs during fiscal years 2003, 2004 and 2005. The CDBG funds are for eligible projects in the unincorporated communities and thirteen (13) cooperating cities. These cities are Adelanto, Barstow, Big Bear Lake, Colton, Grand Terrace, Highland, Loma Linda, Montclair, Needles, Redlands, Twentynine Palms, Yucaipa, and the Town of Yucca Valley. For the purpose of these grant funds, this area is referred to as the "County Consortium." In addition to these cities, the cities of Rancho Cucamonga, and Rialto were approved by HUD to participate in the County's HOME Program Consortium.

In 1995, HUD combined the HOME, ESG, and CDBG programs into a single grant application process. As part of the grant application, the County is required to submit a document that addresses the strategies and priority needs for using these three grant programs over a five-year period. This document is called the Consolidated Plan. The County adopted its new five-year Consolidated Plan on April 18, 2000. That Plan covers fiscal years 2000-01, 2001-02, 2002-03, 2003-04, and 2004-05. To receive the 2004-05 CDBG, ESG, and HOME grant funds, the County prepared an Action Plan to address the housing, homeless, economic development, and community development strategies of the Consolidated Plan. The 2000-05 Consolidated Plan and 2004-05 Action Plan was submitted to HUD on May 28, 2004 for funding approval. During the past fiscal year that began on July 1, 2004 and ended on June 30, 2005, the County carried out the Action Plan, as part of the five-year Consolidated Plan, through a wide variety of grant funded construction, public service, housing and economic development, and homeless assistance activities.

#### ANNUAL PERFORMANCE REVIEW

At the end of each September, the County submits detailed reports to HUD covering the past year's activities, accomplishments, and expenditures. The County combines the annual HOME, ESG, and CDBG reports into a single Consolidated Plan Annual Performance Report (CAPER) pursuant to HUD Consolidated Plan regulations. At the public hearing, staff from the Department of Community Development and Housing (CDH) will present the County's 2004-05 Annual Performance Review (APR) and receive citizen's comments. The APR will summarize the County's performance and accomplishments in carrying out programs and projects to meet the various goals and strategies outlined in the Consolidated Plan.

For a period of fifteen (15) days beginning on August 29, 2005 and ending on September 12, 2005, the public is invited to submit written comments on the Annual Performance Review. Comments received after 5:00 p.m. September 12, 2005 cannot be considered in the preparation of the Annual Performance Report to HUD. Send comments to County CDH at the address shown below. A draft copy of the APR will be available for public review during the public comment period, at the CDH address shown below.

Those individuals wishing to express their views on the Annual Performance Review may be present and be heard at the public hearing or may, prior to the time of the hearing, submit written comments to the Clerk of the Board of Supervisors, 385 North Arrowhead Avenue, Second Floor, San Bernardino, CA 92415-0130.

If you challenge any decision regarding the above proposal in court, you may be limited to raising only those issues you or someone else raised at the public hearing described in this notice or in written correspondence delivered to the Board of Supervisors at, or prior to, the public hearing.

Due to time constraints and the number of persons wishing to give oral testimony, time restrictions may be placed on oral testimony at the public hearing regarding this proposal. You may make your comments in writing to assure that you are able to express yourself adequately.

San Bernardino County
Department of Community Development
and Housing (CDH)
290 North D Street, Sixth Floor,
San Bernardino, CA 92415-0040
Attn: Program and Compliance Section
or call (909) 388-09

BILL POSTMUS, CHAIRMAN BOARD OF SUPERVISORS OF THE COUNTY OF SAN BERNARDINO

DENA SMITH, INTERIM CLERK OF THE BOARD OF SUPERVISORS

#### **APPENDIX C**

#### **CITIZEN COMMENTS**

As of September 9, 2005, the Department of Community Development and Housing had not received any citizen comments on the draft 2004-2005 Annual Performance Review (APR). If citizen comments are received by September 12, 2005 or at the September 13, 2005 public hearing before the San Bernardino County Board of Supervisors, they will be incorporated herein.

